

# 1 ASSESSING THE POPULATION-LEVEL 2 CONSERVATION EFFECTS OF MARINE PROTECTED 3 AREAS

4 Marine Protected Areas (MPAs) cover 3-7% of the world's ocean, and international organizations call for  
5 30% by 2030. While numerous studies show that MPAs produce conservation benefits *inside* their borders,  
6 many MPAs are also justified on the grounds that they confer conservation benefits to the broader  
7 population *beyond* their borders. We examine the conditions under which MPAs can provide population-  
8 level conservation benefits inside and outside their borders, and show that even in cases where the  
9 population benefits are large, they are inherently difficult to detect empirically. A network of MPAs was  
10 put in place in The Channel Islands National Marine Sanctuary in 2003, with a goal of providing regional  
11 conservation and fishery benefits. Evidence indicates that the Channel Island MPAs have increased  
12 biomass densities inside the MPAs, but we are unable to find a clear effect of these same MPAs at the  
13 population level using a Bayesian difference-in-difference approach. We show that MPA effect sizes less  
14 than 30% are likely to be difficult to detect (even when they are present); smaller effect sizes (which we  
15 find are common) are even harder to detect. Our results provide a novel assessment of the population-  
16 level effects of a large and iconic Marine Protected Area network, and provide guidance for communities  
17 charged with monitoring and adapting MPAs.

## 18 INTRODUCTION

19 No-take Marine Protected Areas (MPAs), spatial regions of the ocean in which fishing is  
20 prohibited, have a long history in the management of marine resources (Johannes 1978). Modern  
21 MPAs were first established as marine analogs to the terrestrial protection of iconic landscapes  
22 (IUCN 1976). Recent international efforts to expand MPAs, such as The International Union for

23 Conservation of Nature's 30% by 2030 MPA targets are based in part on the assumption that  
24 well-designed MPAs will not only provide conservation benefits inside their borders, but also  
25 have broader conservation effects on unprotected areas surrounding the MPAs, whether MPAs  
26 are designed explicitly for conservation, fishery benefits, or both (Gaines et al. 2010).

27 The empirical MPA literature has focused on assessing the ability of MPAs to provide  
28 conservation gains within their borders (Lester et al. 2009; Edgar et al. 2014). However, as  
29 conservation benefits accrue inside MPAs, MPAs also affect the waters beyond their borders  
30 through the spillover of adult and larval fish from the protected to the fished areas, as well as  
31 through displacement of fishing effort. Therefore, MPAs contribute to both local and regional  
32 population-level effects. Numerous factors influence how MPAs affect fish populations. These  
33 include the scale of adult and larval dispersal relative to the size of the MPAs (Gaines et al. 2003),  
34 the strength, timing, and location of density dependence (Burgess et al. 2014), the design of the  
35 network (Gaines et al. 2010; Rassweiler et al. 2014), the degree of enforcement (Edgar et al.  
36 2014), the level of fishing pressure, the time span under evaluation, and how fishing and  
37 management responds to the implementation of the MPAs (Walters et al. 2000; Botsford et al.  
38 2003; Gerber et al. 2003; Smith & Wilen 2003; Hilborn et al. 2004; Gaines et al. 2010; White et al.  
39 2011; Moffitt et al. 2013; Ovando et al. 2016; Jaco & Steele 2020).

40 This largely theoretical literature is generally based on modeling of closed populations with some  
41 fraction protected inside of MPAs. In contrast to this population paradigm used in MPA  
42 simulations, MPAs are often evaluated empirically at local scales using spatial response ratios,  
43 commonly measured as the ratio of biomass densities (weight of organisms per unit area) of  
44 species inside relative to selected control sites outside of MPAs (Halpern 2003; Lester et al. 2009;  
45 Edgar et al. 2014; Caselle et al. 2015). These studies found clear evidence that well enforced and

46 sufficiently sized MPAs are associated with high response ratios. Several studies have also  
47 documented empirical evidence for the existence of adult or larval fish spillover affecting fish  
48 abundance (Russ & Alcala 1996; McClanahan & Mangi 2000; Halpern et al. 2009; Kay et al. 2012).  
49 Where response ratios are available before and after MPA implementation, spatial before-after-  
50 control-impact (BACI) style studies have shown similarly clear and positive results (Thiault et al.  
51 2019).

52 While these studies have clearly demonstrated the ability of MPAs to create differences between  
53 local fished and unfished areas, this body of empirical work does not necessarily serve as  
54 sufficient evidence for the population-level effects of MPAs. These spatial studies rely on  
55 assuming that selected control sites serve as a measure of what would have happened in the  
56 absence of MPAs. Control sites used in calculating response ratios are often selected based on  
57 habitat characteristics to justify their use as counterfactuals (Ferraro et al. 2018). However,  
58 beyond habitat differences, the very spillover effects MPAs are increasingly hoped to produce  
59 can negate the ability of spatial response ratio or BACI designs to accurately estimate the effects  
60 of MPAs. Export of adults or larvae from MPAs to “control” sites can affect their status as  
61 controls, as does displacement of fishing effort from MPAs to control sites. These factors can bias  
62 estimators of population-level effects like response ratios that require that the control sites are  
63 unaffected by the treatment (Moffitt et al. 2013; Ferraro et al. 2018). Control sites sufficiently far  
64 from MPAs to negate both spillover of fish or larvae and concentration of the fishing fleet could  
65 be selected, but finding suitably distant sites that are also appropriate proxies for the ecological  
66 and economic context of the MPAs is challenging. As variations of spatial response ratios and  
67 BACI studies have been a primary source of evidence for the conservation effects of MPAs, this  
68 means that our empirical understanding of the population-level impacts of MPAs is surprisingly  
69 limited.

70 In this paper, we present a paired theoretical and empirical assessment demonstrating the  
71 challenges in assessing the population-level impacts of MPAs. In 2003, a network of MPAs was  
72 established in the Channel Islands National Marine Sanctuary, California, USA (hereafter the  
73 Channel Islands) covering approximately 20% of the Islands' waters. The network has been used  
74 as a model case study in protected area design around the world (Botsford et al. 2014). We use  
75 data from the first 14 years of protection in a difference-in-difference (DiD) model (Angrist &  
76 Pischke 2009) to provide what is to our knowledge the first empirical assessment of the  
77 population-level effect of a large MPA network on a wide array of fin-fish species. Rather than  
78 relying on spatial controls as is typically done in MPA studies, we use groups of species targeted  
79 and not-targeted by fishing pressure as our treatment and control groups. In contrast to clear  
80 differences in biomass densities observed inside and outside of well-protected MPAs both  
81 globally (Lester et al. 2009) and in the Channel Islands (Caselle et al. 2015) we are unable to  
82 detect a clear population effect from the Channel Islands MPAs. We build off of existing MPA  
83 theory to consider why this might be, and provide guidance for scientists and managers as to  
84 when and how we might expect to estimate the population-level conservation effects of MPAs.

## 85 METHODS

86 Our methods consist of a spatially-explicit bio-economic simulation model and a Bayesian DiD  
87 regression (Angrist & Pischke 2009; McElreath 2020). DiD is a regression-based approach akin to  
88 BACI, assessing changes in control and treatment groups before and after treatment (Larsen et  
89 al. 2019). We used a bio-economic simulation model to provide theoretical expectations of  
90 population-level effects of MPAs, which we then confront with the empirical results from our DiD  
91 regression.

92 All analysis were conducted in R (R Core Team 2019). Our DiD regression was fit using Stan  
93 (Carpenter et al. 2017) through the **rstanarm** package (Goodrich et al. 2020). All data and code  
94 needed to fully reproduce this manuscript are publicly available at  
95 [github.com/DanOvando/population-effects-of-mpas](https://github.com/DanOvando/population-effects-of-mpas). A detailed description of the simulation model  
96 structure, as well as sensitivity analyses of our estimation model, are available in the online  
97 Appendix Supporting Information 1.

## 98 SIMULATION MODEL

99 Our bio-economic model simulates the effect of MPAs on a spatially explicit age-structured  
100 representation of a fish population. Readers can explore the functionality of the model using an  
101 online tool available at [danovando.shinyapps.io/simmpa/](https://danovando.shinyapps.io/simmpa/). The purpose of the simulation model is to  
102 both set expectations for our empirical results, and to demonstrate the ways in which ecological  
103 and economic dynamics can interact to produce a wide range of population-level MPA effects.  
104 The full range of factors explored are shown in Table.1, and the equations of the simulation  
105 model can be viewed in the Appendix S1 Section 2. We used this model to generate 10168  
106 simulated MPA outcomes across 7618 species.

107 Many papers have presented simulation analyses of MPA outcomes (Fulton et al. 2015). Our  
108 model incorporates core ecological and economic drivers of MPA performance assessed by these  
109 individual papers into a cohesive model, similar in spirit to Krueck et al. (2017). The simulation  
110 model consists of 50 patches with wrapped edges. For each simulation we first randomly pull a  
111 species and its associated life history traits from the FishLife (Thorson et al. 2017) package. We  
112 pair these data with randomly selected values governing the characteristics of the simulation  
113 (Table.1). Key choices available to the model include parameters governing fishing pressure and  
114 MPA design. For a given simulation, the model randomly selects a fleet model and fishing effort

115 allocation strategy. The fleet model can either be constant-catch (the fleet exerts as much effort  
116 as needed to maintain a fixed amount of catch), constant-effort (the fleet maintains a constant  
117 amount of effort over time), or open-access (fishing effort of the fleet expands and contracts in  
118 response to available profits). The total fishing effort exerted by the fleet can then be distributed  
119 in space uniformly, in proportion to spatial catch per unit effort, or in proportion to spatial profit  
120 per unit effort.

121 The simulation then begins to apply the fleet model to the population, and in a randomly  
122 selected year implements an MPA network. The model samples a percentage of the population's  
123 range to place in MPAs, and randomly assigns patches to MPAs either across a uniform system or  
124 preferentially on higher-quality habitat. The model then randomly selects whether fishing effort  
125 that used to operate inside the MPAs is redistributed to the areas outside the MPAs, or leaves  
126 the fishery entirely. We then continue the simulations with the MPAs in place. Each simulation is  
127 paired with a simulation identical in every way except that MPAs are not implemented (i.e., a  
128 simulated control). We then calculate the effect of the MPAs on the population as the difference  
129 in biomass densities in the simulation with MPAs relative to biomass densities in the simulation  
130 without MPAs.

131 These simulation results provide a library of plausible MPA effects for a range of biological and  
132 economic assumptions. One set of simulations was specifically designed to reflect the dynamics  
133 of the subset of species available in the Partnership for Interdisciplinary Studies of Coastal  
134 Oceans (PISCO) monitoring data from the Channel Islands used in this study. For this set we only  
135 include species of the same genus as those targeted by fishing in the PISCO data, restrict fishing  
136 pressure such that the simulated populations are moderately to lightly exploited (since the PISCO  
137 data used here excludes deeper-water species such as bocaccio, *Sebastes paucispinis*, which

138 were overexploited at the inception of the Channel Island MPAs, and threatened invertebrates  
139 such as red abalone *Haliotis rufescens*), and cap the MPA size at 20% of the population's range  
140 (Rassweiler et al. 2012). For each of these Channel Island style simulations, we calculated 1) the  
141 'true' population-wide difference in biomass between the simulations with and without the  
142 MPAs and 2) the response ratio of biomass densities inside and outside the simulated MPAs. We  
143 then calculated the response ratios observed in the PISCO survey data from the Channel Islands,  
144 and matched these empirical results with simulations that produced similar response ratios after  
145 the same number of years of MPA protection. Because each simulation included measures of  
146 both response ratios and population-level effects, this process provides a library of simulations  
147 (and their associated attributes) that could have produced the types of empirical response ratios  
148 measured in the Channel Islands.

#### 149 DIFFERENCE-IN-DIFFERENCE REGRESSION

150 The DiD analysis used kelp forest survey data from the PISCO surveys in the Channel Islands.  
151 PISCO conducts visual SCUBA surveys at a large number of rocky reef and kelp forest sites inside  
152 and outside of MPAs throughout the Channel Islands, producing estimates of densities of fishes  
153 that are both targeted and non-targeted by fishing (Fig.1, Fig.2). The details of the monitoring  
154 program are described in Caselle et al. (2015). We define the population-level conservation  
155 effects of MPAs as the change in mean total biomass densities of targeted fin-fish both inside  
156 and outside of MPAs, relative to the mean total biomass densities of targeted fin-fish inside and  
157 outside of MPAs that would have occurred without the MPAs.

158 Building off of Caselle et al. (2015), we used an identification strategy utilizing biomass densities  
159 of 11 species that are not directly targeted by fishing as our control group (non-targeted), and  
160 biomass densities of 12 species targeted by fishing as our treatment group (Fig.2). Targeted fin-

161 fish species in the Channel Islands available to this study include California sheephead  
162 (*Semicossyphus pulcher*), and copper (*Sebastes caurinus*) and blue (*Sebastes mystinus*) rockfish.  
163 Non-targeted species include garibaldi (*Hypsypops rubicundus*), halfmoons (*Medialuna*  
164 *californiensis*), and blacksmith (*Chromis punctipinnis*). Our regression estimates any difference in  
165 mean total biomass densities of fin-fish species targeted by fishing effort (i.e., those potentially  
166 affected by an MPA) and those species not targeted by fishing before and after MPA  
167 implementation. To account for the fact that sampling locations are not uniformly distributed  
168 across the islands, we weight the samples in our regression in proportion to the total area inside  
169 and outside of MPAs in the Channel Islands.

170 This identification strategy attempts to control for unobserved environmental shocks to the  
171 system that are independent of the MPAs. Conditional on the assumptions of the model, this  
172 regression produces an estimate of the effect of the MPAs on the mean total biomass densities  
173 of targeted species throughout the Channel Islands. For example, consider an evenly distributed  
174 population that has 50% of its range protected by an MPA. If the MPA increases biomass  
175 densities inside its boundaries by 20%, and by 0% outside the reserve, the population effect of  
176 the MPA estimated by our DiD would be 10%.

177 The DiD regression amounts to estimating the pre-post MPA difference in the biomass densities  
178 of targeted species, minus the same difference for non-targeted species in the Channel Islands.

$$179 \quad (\log(D_{MPA=1,T=1}) - \log(D_{MPA=0,T=1})) - (\log(D_{MPA=1,T=0}) - \log(D_{MPA=0,T=0}))$$

180 Where  $T$  indicates targeted species,  $MPA$  indicates whether MPAs are in place, and  $D$  is the  
181 observed mean total biomass density across all sites.

182



183 The simplified form of this regression model is

$$184 \quad d_i \sim \text{Gamma}(e^{\beta_0 + \beta_1 T_i + \beta_2 MPA_i + \beta_3 T_i MPA_i + \mathbf{B}^c \mathbf{X}_i + \mathbf{B}^s \mathbf{S}_i}, \text{shape})$$

$$185 \quad \mathbf{B}^s \sim \text{Normal}(\beta_r, \sigma_r)$$

186 where  $d_i$  is the biomass density at observation  $i$ ,  $T$  indicates whether the observation  $i$  is for a  
187 targeted ( $T = 1$ ) or non-targeted ( $T = 0$ ) species, and  $MPA$  marks whether observation  $i$  is in a  
188 pre MPA ( $MPA = 0$ ) or post MPA ( $MPA = 1$ ) state. To account for the fact that MPA effects will  
189 evolve over time, we estimate a vector of MPA effects in three-year blocks for the all years after  
190 the MPAs were implemented in 2003.  $\mathbf{B}^c$  is a vector of coefficients for additional control variables  
191 in matrix  $X$  such as water temperature and observer experience.  $\mathbf{B}^s$  is a vector of hierarchical  
192 coefficients for each sampling location  $\mathbf{S}$ , clustered by island  $\beta_r$  with variance  $\sigma_r^2$ . Under the  
193 assumptions of this model,  $\beta_3$  is the causal effect of the treatment ( $MPA$ ) on the treated  
194 (targeted species) (Table.2). We use a Bayesian hierarchical generalized linear model since it  
195 allows us to interpret our estimated effects probabilistically (McElreath 2020). Being a Bayesian  
196 regression, our DiD analysis produces posterior probability distributions (the probability  
197 distribution of our coefficients conditional on the data, priors, and model assumptions) of our  
198 coefficients, from which we can construct Bayesian credible intervals (Gelman 2014).

## 199 RESULTS

200 Caselle et al. (2015) found a statistically significant increase in the response ratios of targeted  
201 species over time, and evidence that this increase is smaller for non-targeted species. Updating  
202 the results of Caselle et al. (2015) using data collected through 2017 shows a continuation of the  
203 increasing trend in the response ratios of targeted species (Fig.3). This provides evidence that the

204 Channel Islands MPAs are large enough and sufficiently well-enforced as to provide meaningful  
205 protection within their borders (White et al. 2020).

206 These response ratios cannot, however, be used as a definitive indicator of population-level  
207 effects of these MPAs. In the case of the Channel Islands MPAs, control sites are often located  
208 within a few kilometers of an MPA, making them susceptible to both biological spillover and  
209 concentration of fishing effort excluded from the MPAs. Our simulation results show that the  
210 response ratio trends we observe in the data could plausibly be produced by a wide range of  
211 population-level MPA effects (Fig.3). Response ratios well over one were associated with “true”  
212 population-level MPA effects generally less than 25%, and, importantly, many simulations  
213 produced large response ratios but population-level MPA effects close to 0%. This can occur if for  
214 example fishing pressure is moderate, adult movement is low, larval dispersal is high, and  
215 displaced fishing effort concentrates around the border of the MPAs.

216 Our targeted vs. non-targeted DiD regression provides an alternative approach to spatial controls  
217 for estimating population-level MPA effects. Over the first three years of implementation (2003-  
218 2006), the effects of the MPAs are unclear, with support for a small negative effect to a  
219 substantially positive effect, with much higher probability of a small positive effect (median  
220 estimated effect 31%, 90% credible interval 3% - 69%). Over the next six years the model  
221 estimates greater probabilities of an increasingly positive MPA effect, peaking in 2009-2011 with  
222 a median estimate of MPA effect of a 79% increase in mean total biomass density of targeted  
223 species (90% credible interval 40% - 133%) (Fig.4). These empirical estimates are in line with the  
224 outcomes that our simulation model suggests are plausible. However, in the subsequent years  
225 the trend reverses itself, and in 2015-2017 we once again see no clear effect of the MPAs  
226 (median estimated effect -7%, 90% credible interval -31% - 23%.) (Fig.4).

227 Our library of simulation results allows us to explore how observation error and natural fish  
228 recruitment variation might explain this lack of a clear result in the Channel Islands MPAs. Using  
229 a Bayesian DiD regression on these simulated data, we estimated the percent error between the  
230 posterior probability distribution of the estimated MPA effect from the regression and the  
231 simulated MPA effect. The error in the DiD regression's estimate of the population-level MPA  
232 effect was extremely high when MPA effect sizes were less than 25% and the model was faced  
233 with both observation and process errors (Fig.5). Even models fit to data generated from large  
234 effect sizes commonly mis-estimated the true MPA effect by 50% or more. Obtaining a mean  
235 absolute percent error (MAPE) of 25% or less across our simulated datasets required a "true"  
236 population-level MPA effect of at least 30%. In the context of the moderately exploited species in  
237 the Channel Islands PISCO data evaluated here, this finding suggests that we should not be  
238 surprised at our difficulty in precisely estimating the population-level effect of the MPAs.

239 Two of the most critical drivers of MPA effect size are the size of the MPA network and the  
240 degree of fishing pressure. Looking across these two variables, based on our simulations the MPA  
241 network must be large (25% or more of a species' range) and the target species overfished (pre-  
242 MPA depletion greater than about 60%) to achieve an effect size with a likely MAPE of 25% or  
243 less. Although recently some extremely large MPAs have been enacted that may indeed reach  
244 into the higher levels of MPA coverage, most MPA networks for near-shore commercial fin-fish  
245 are likely to cover areas more in line with the Channel Islands (20%) or smaller. As such, many  
246 MPA networks are expected to have population-level effect sizes that are difficult to detect  
247 unless target species were experiencing extreme overfishing prior to MPA establishment, or in  
248 the hypothetical world without MPAs (Fig.6-A).

## 249 DISCUSSION

250 Containing a carefully designed, well-enforced, and well-studied MPA network, the Channel  
251 Islands seems to be an ideal location to study the population-level effects of protected areas. The  
252 targeted vs. non-targeted DiD strategy used here presents an alternative means of estimating the  
253 population-level effects of MPAs. Despite having its own strict caveats, this strategy provides  
254 some potential improvements over spatial response-ratios as a means of estimating population-  
255 level effects. While we estimate an uncertain but overall positive effect of the MPA network in its  
256 first few years, we are unable to detect a robust signal from 2012-2017. We show that under the  
257 dynamics of the Channel Islands, particularly given the lack of heavily exploited species such as  
258 abalone and deep-water rockfish that helped motivate the Channel Island MPAs in the available  
259 data, this result is to be expected. After 14 years of MPA protection we are left without a clear  
260 picture of the population-level effect of the Channel Island MPA network on biomass densities of  
261 targeted fin-fish.

262 Fishing dynamics may be one factor contributing to a lack of strong MPA network effects. Much  
263 of the theoretical literature on MPAs assumes that larger reserves produce larger conservation  
264 gains (White et al. (2011) and references therein). However, these models generally simulate  
265 fleet dynamics through fishing mortality rates; the proportion of total mortality experienced by a  
266 population attributable to fishing pressure (e.g. Halpern et al. (2004)). Alternatively, under a  
267 “constant-catch” strategy, fishers have a catch objective and exert as much (or little) effort as  
268 needed to achieve that objective. Subsistence fisheries may use a constant-catch style policy  
269 over the short-term, as they seek to ensure that their food needs are met. Constant-catch  
270 dynamics might also occur in fisheries with constraining quotas that are not updated after the  
271 implementation of MPAs. Fishers pursuing constant-catch in areas outside an MPA may have to  
272 fish harder to achieve the same catch from a smaller part of the population, causing a population  
273 conservation loss under 70% of our constant-catch simulations. This potential negative

274 interaction between constant-catch and MPAs is an important risk to consider (as done in Little  
275 et al. (2011)) especially as MPAs are increasingly implemented in quota-managed fisheries (Liu et  
276 al. 2018). While we do not have access to fine scale fishing data from the Channel Islands alone,  
277 reported catches for the species of interest in the Santa Barbara region exhibit a mix of stable,  
278 downward, and upward trajectories (Appendix S1 Fig.S2) which indicates that a negative MPA  
279 effect caused by a constant-catch fishing strategy is unlikely.

280 Another possibility for the estimated decline in Channel Islands MPA effects is environmental  
281 disturbance. The Channel Islands region experienced a dramatic 'marine heatwave' beginning in  
282 2014 and persisting through 2016, resulting in part in extremely elevated water temperatures  
283 throughout the region (Gentemann et al. 2017). Many of the non-targeted species in the Channel  
284 Islands have warm thermal affinities and have increased in numbers since the heatwave  
285 (Freedman et al. 2020). The targeted group is made up mostly of fishes with cold-water affinities.  
286 In the presence of this marine heatwave the non-targeted species may no longer serve as an  
287 effective control for the evolution of biomass densities of targeted fin-fish in the absence of the  
288 MPAs, given the magnitude of the environmental shock relative to the size of the population-  
289 level MPA effect.

290 All of the species in this empirical analysis may affect each other through mechanisms such as  
291 predation, competition, and habitat modification. We used convergent cross mapping (CCM), in  
292 the manner of Clark et al. (2015), to test for significant dynamic interactions between species and  
293 therefore the possibility of the trophic cascades biasing our results. We found no significant  
294 cross-mappings between targeted and non-targeted species, indicating that while clearly there  
295 are interactions between these groups on some level, the effects within the timespan of the data  
296 are not pronounced enough to be of concern to our results (Appendix S1 Fig.S33-S35). However,

297 the longer MPAs are in place, the greater the possibility that substantial species interactions that  
298 can affect use of non-targeted species as a control may arise.

299 As the number and size of global MPA networks increase, we must set appropriate expectations  
300 for their outcomes on both local and regional scales. Simulation modeling can help inform the  
301 range of effect sizes that may be expected, and monitoring programs can be tuned to focus on  
302 the species groups that have the highest chance of a detectable effect size over the early years of  
303 the reserve (Nickols et al. 2019). Expanding data collection to include robust monitoring of  
304 spatio-temporal fleet dynamics may help assess the validity of control sites used in response  
305 ratios, support the direct inclusion of these fleet dynamics into statistical models, and allow  
306 managers to take into account potential negative interactions between MPAs and fleet dynamics  
307 such as those that may occur under constant-catch dynamics. Whenever possible monitoring  
308 programs should be implemented prior to MPA implementation to provide a pre-treatment  
309 benchmark.

310 There are many potential alternatives to spatial response ratios for estimating the population  
311 effects of MPAs that better account for the challenges of causal inference (though that may be  
312 more data-intensive) (Larsen et al. 2019). We applied one such approach here, and yet were still  
313 unable to reach robust conclusions as to the effect of MPAs on the total biomass density of  
314 targeted fin-fish in the Channel Islands, due to the likely small size of the true effect relative to  
315 the influence of environmental variability. There are other promising statistical approaches to  
316 setting expectations for MPA effects, including using models fitted to local data to set  
317 population-level expectations and create synthetic counterfactuals (White et al. 2011; Nickols et  
318 al. 2019).

319 The scientific communicate must effectively communicate the challenges of estimating the  
320 population-level effects of MPAs. Lack of a clear population-level MPA effect should not  
321 necessarily be viewed as a failure of a conservation program, and likewise, large response ratios  
322 should not be automatically taken as evidence of a population-level conservation success.  
323 Rather, results and subsequent management actions must be considered in the context of  
324 reasonable expectations given the size, age, and degree of enforcement of the MPAs in question,  
325 together with the ecological and economic dynamics of a given system.

326 As advocacy for broad networks of MPAs is growing globally, MPA science must directly tackle  
327 the challenge of evaluating the performance of MPAs at the population scale. Commonly  
328 employed metrics such as spatial response ratios may be applicable in some circumstances, but  
329 are vulnerable to inaccuracy or misuse as metrics of population-level effects. Bio-economic  
330 modeling can help frame community expectations, reducing the potential for a reduction in  
331 support if unrealistic conservation or fishery expectations are not realized. Statistical approaches  
332 that explicitly address complications such as the spatial spillover effects of MPAs may give users  
333 an improved understanding of the performance of their MPAs, but even they may struggle when  
334 expected effect sizes are small. Clearly communicating what we should expect, and what we can  
335 detect, from MPAs is critical to ensuring that MPAs play effective roles in fisheries management  
336 and marine conservation.

## 337 SUPPORTING INFORMATION

338 Detailed descriptions of the simulation model and DiD estimator (Appendix S1) are available  
339 online. The authors are solely responsible for the content and functionality of these materials.  
340 Queries (other than absence of the material) should be directed to the corresponding author.

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491

492 **TABLES**

493 **Table 1: Variables for MPA simulations**

Variable	Distribution
Scientific Name	Drawn from all possible species in <b>FishLife</b> (Thorson et al. (2017))
steepness	uniform(0.6,0.95)
Adult movement ( $\sigma_{s=a}$ )	uniform(0,0.25 * P)
Larval movement ( $\sigma_{s=l}$ )	uniform(0,0.25 * P)
Recruitment variation ( $\sigma_r$ )	∈ 0,0.05, .1, .2
Recruitment autocorrelation ( $ac_r$ )	∈ 0,0.05, .1, .2
Density-dependent adult movement	∈ 0.25,1
Density-dependence timing	∈ <i>Local, Global, PostDispersal</i>
% Patches in MPA	uniform(0.01,1)
Initial fishing relative to natural mortality	uniform(0.01,4)
Selectivity as a multiple of maturity length	uniform(0.1,1.25)
Fleet model	∈ <i>OpenAccess, ConstantEffort, ConstantCatch</i>
Spatial effort model	∈ <i>Uniform, Biomass, Profits</i>
Years into simulation to start MPA	uniform(5,0.66)
MPA is Larval Source?	∈ <i>TRUE, FALSE</i>
Randomly place MPA?	∈ <i>TRUE, FALSE</i>
Fleet reaction to MPA	∈ <i>Concentrate, Leave</i>
Patchiness	uniform(0.01,0.75)
MPA habitat factor	∈ 1,4

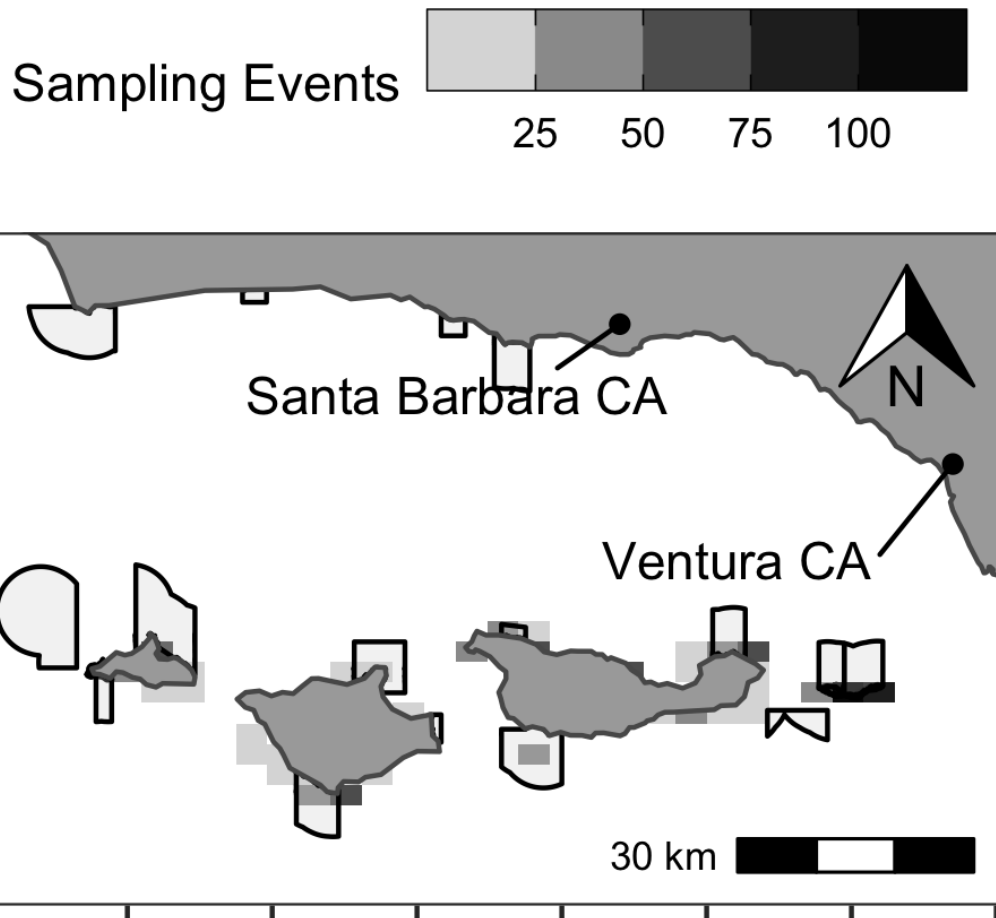
494

495 **Table 2: Posterior means and credible interval for key model coefficients. Raw data contained 307264 individual**  
 496 **observations, total number of targeted and non-targeted mean mean total biomass densities by site and year used**  
 497 **to fit model was 951. Site-level terms omitted for clarity.**

Variable	Mean	5th Percentile	95th Percentile
Intercept	-2.81	-3.08	-2.54
Targeted by Fishing	0.06	-0.13	0.25
Year Block (2003,2006]	-0.82	-1.07	-0.55
Year Block (2006,2009]	-0.87	-1.19	-0.52
Year Block (2009,2012]	-0.84	-1.18	-0.49
Year Block (2012,2015]	-0.97	-1.28	-0.61
Year Block (2015,2018]	-0.58	-0.91	-0.21
Observer Experience	0.20	0.05	0.36
(Observer Experience) <sup>2</sup>	-0.08	-0.18	0.04
Wave Surge	0.09	0.00	0.17
Kelp Cover	-0.06	-0.11	-0.01
Lagged Commercial Catch	0.06	-0.05	0.17
Water Temperature	0.27	0.07	0.47
Deviation from regional mean temperature	-0.22	-0.40	-0.05
(Deviation from regional mean temperature) <sup>2</sup>	0.01	-0.02	0.04
Targeted by Fishing×Year Block (2003,2006]	0.27	0.03	0.53
Targeted by Fishing×Year Block (2006,2009]	0.50	0.25	0.75
Targeted by Fishing×Year Block (2009,2012]	0.58	0.34	0.85
Targeted by Fishing×Year Block (2012,2015]	0.29	0.02	0.56
Targeted by Fishing×Year Block (2015,2018]	-0.08	-0.37	0.20

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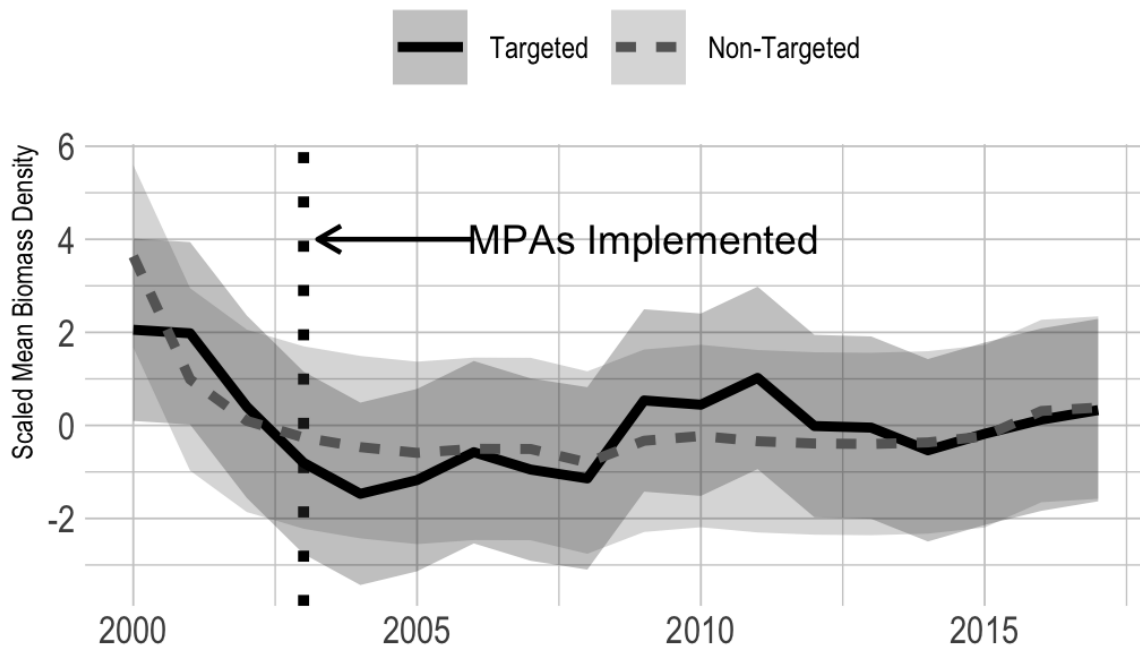


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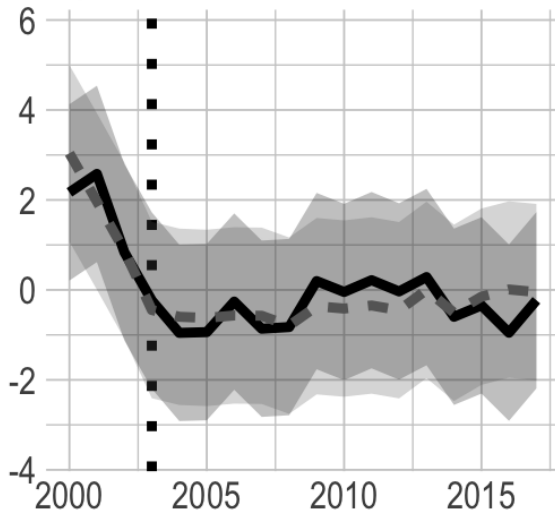
501 Figure 1: Map of study region; the Northern Channel Islands, California, USA. Shading shows binned number of PISCO  
502 sampling events across the time period of our study.

503

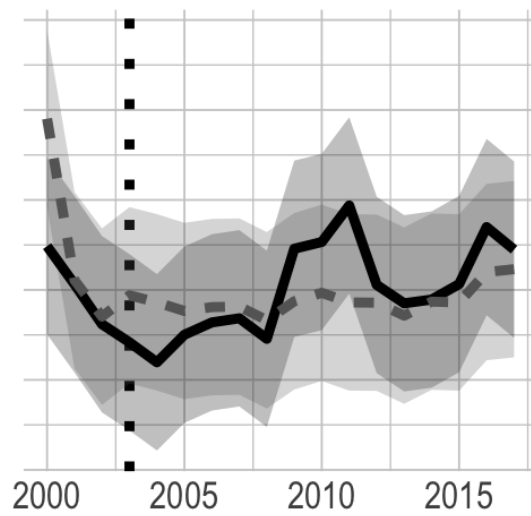
a) Channel Islands



b) Outside MPAs



c) Inside MPAs



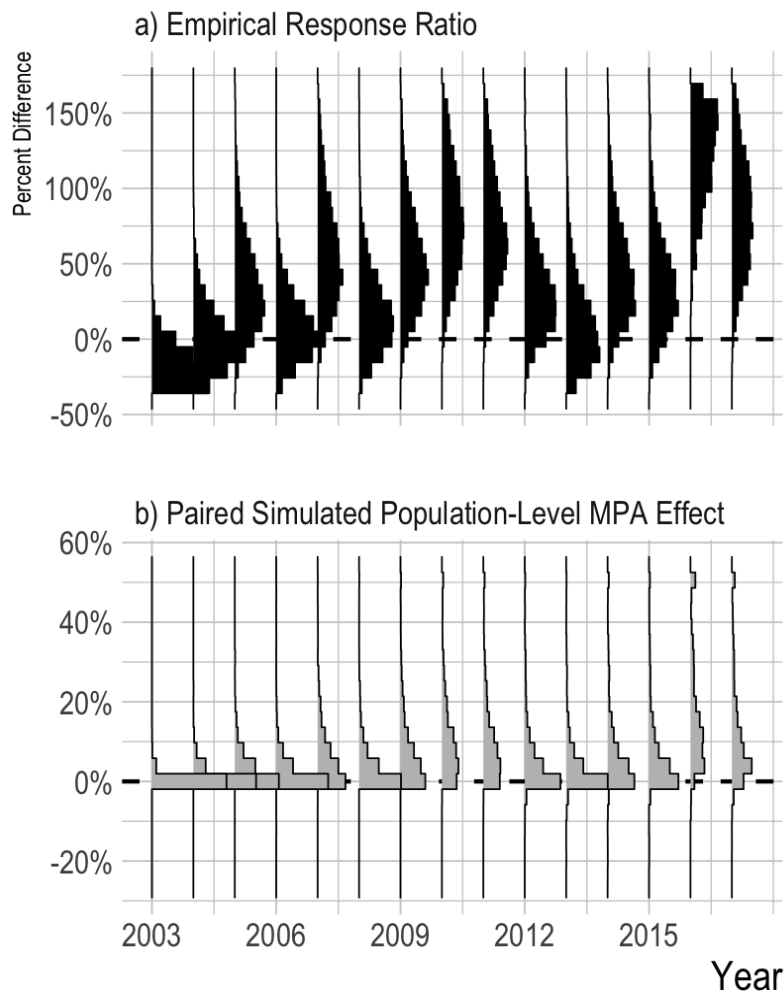
504

505 Figure 2: Centered and scaled trends in biomass densities of targeted and non-targeted fin-fish included in our study.

506 Panel a) shows mean trends across all sites, with shaded areas showing 95% confidence intervals. Bottom two panels

507 show same trends but only including sites b) outside and c) inside MPAs

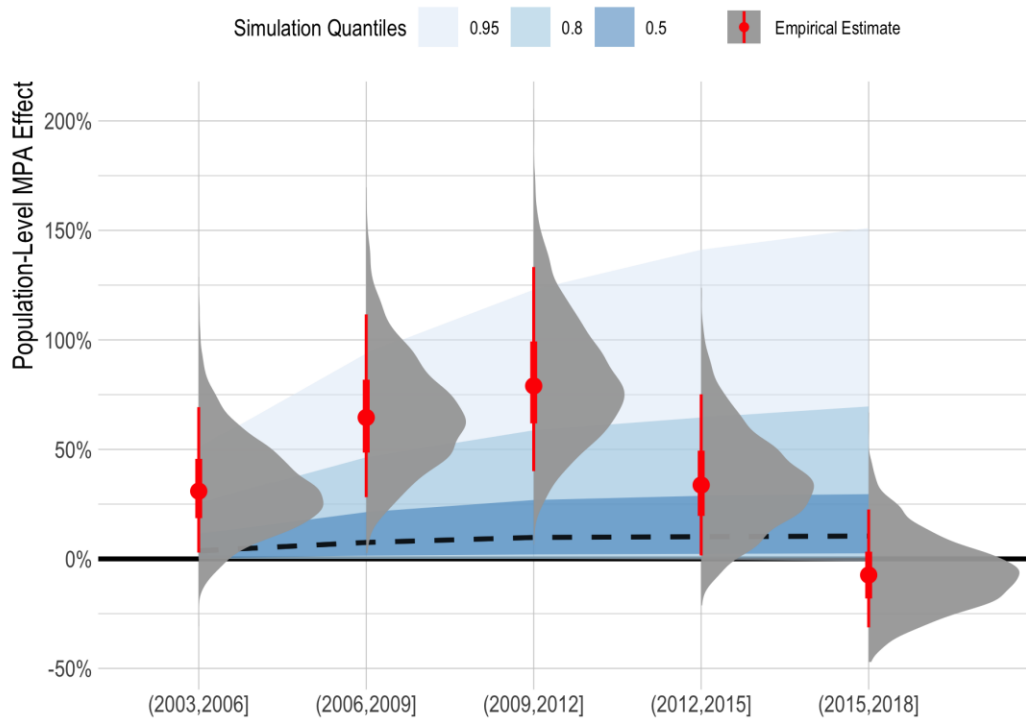
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509

510 Figure 3: Simulated population effects (panel *a* in grey) that could have produced observed response ratios (panel *b*) in  
 511 black) in the Channel Islands. Panel *a*) histograms show 90% posterior probability distributions of response ratios for  
 512 targeted species (*x*-axis) over time (*y*-axis). Panel *b*) Simulated population-level (pop.) effect on biomass densities  
 513 matched to empirical response ratios in *a*). For response ratios, a percent difference value of zero indicates that  
 514 biomass densities of targeted species are identical inside and outside MPAs, a percent difference value of one that  
 515 biomass densities of targeted species are 100% greater inside MPAs relative to outside. For MPA population effect, a  
 516 percent difference value of zero indicates that biomass densities are identical in the with- and without- MPA scenarios.  
 517 A percent difference value of one indicates that biomass densities are 100% greater in the scenario with MPAs than  
 518 the scenario without MPAs.

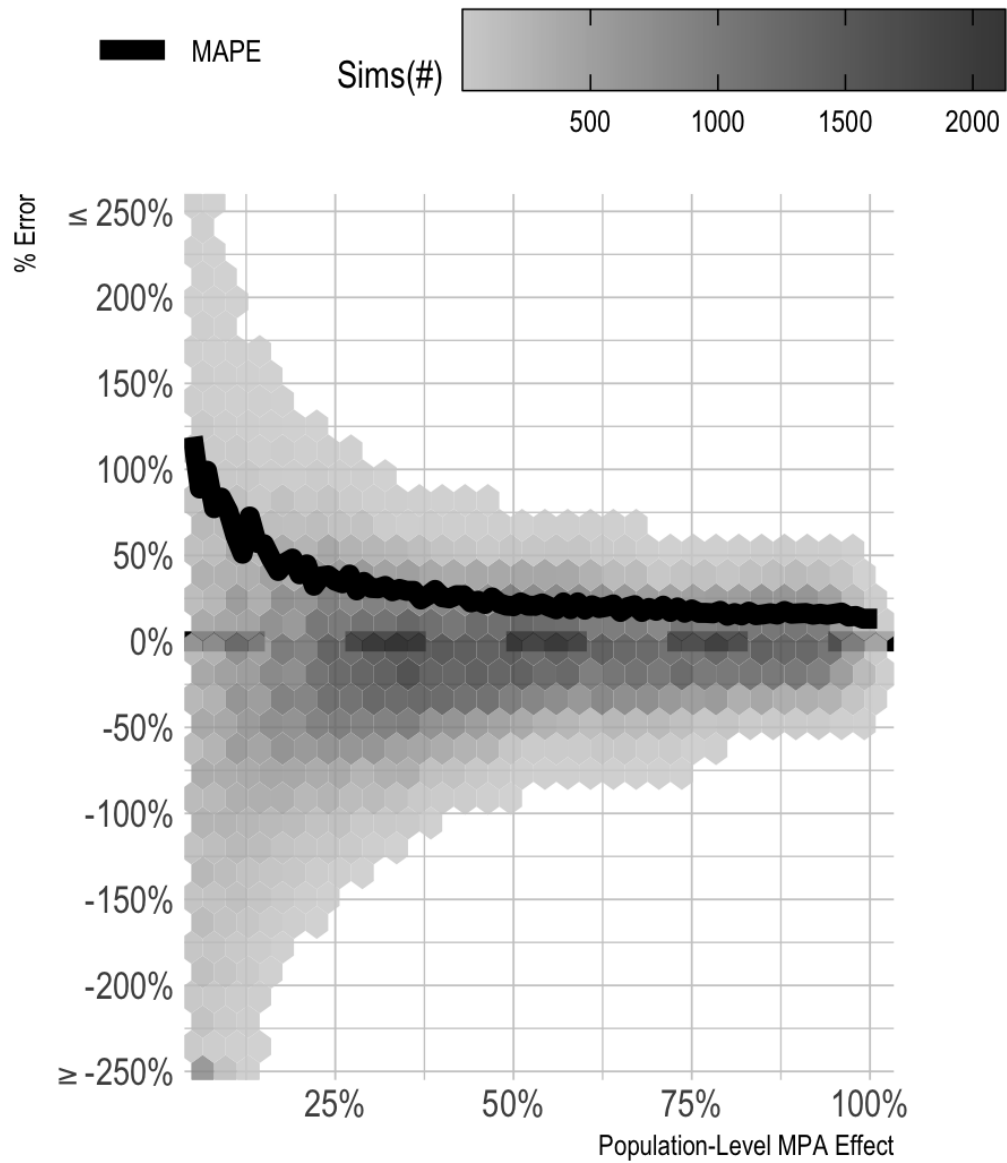
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520

521 Figure 4: Results of Difference-in-Difference regression estimating the population-level effect of the Channel Island  
 522 MPAs on mean total biomass densities of targeted species. Grey distributions show posterior probability distribution of  
 523 estimated MPA effect; red point is median estimated effect, thicker red section 50% credible interval, thinner red line  
 524 90% credible interval. Blue distributions in background show range of MPA effects produced by simulation model  
 525 tuned to reflect the dynamics of the Channel Island MPAs (black dashed line is median simulated value). Results are  
 526 estimated in blocks of three years, including years greater than or equal to left-hand value and less than right-hand  
 527 value. MPAs were implemented in 2003.

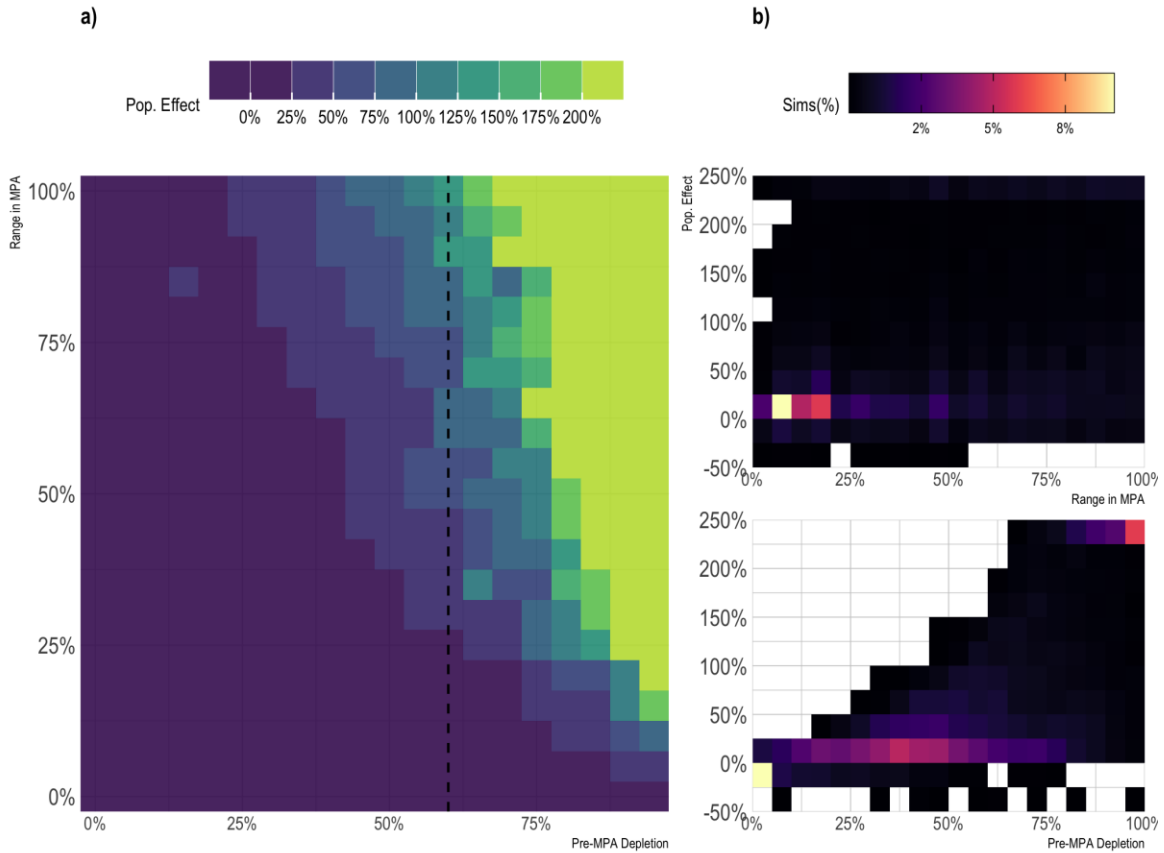
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529

530 Figure 5: Distribution of percent error in posterior estimates of population-level MPA effect (y-axis) plotted against  
 531 true simulated MPA effect (x-axis). Shading shows concentration of simulations. Black line shows mean absolute  
 532 percent error (MAPE) as a function of simulated population-level MPA effect.

533



534

535 Figure 6: Simulated population-level effects of MPAs. Panel a) shows median simulated population-level (pop.) MPA  
 536 effect sizes as a function of percent of species' range inside MPA (x-axis), and pre-MPA  
 537 depletion is a measure of fishing pressure, where 0 means that the population is unfished, and 1 means that the  
 538 population is extinct in the time period immediately prior to MPA implementation. Panel b) shows distribution of  
 539 simulations across range of MPA size and pre-MPA depletion separately.